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substituted its own solar panel technology, using an established chemistry involving cadmium telluride.

First Solar told the government that with two projects it was already planning plus NextLight's two projects, all four solar farms using cadmium telluride, it could open a factory in Arizona to build the panels, adding jobs, which was a central goal of President Obama's energy program.

To keep the projects originated by NextLight in the "innovative" category, First Solar sought to add a new feature to its <u>Agua Caliente project</u> in Yuma County, Ariz.: a piece of equipment called an inverter, which would allow the solar panels to keep operating even if voltage on the electric grid was disrupted. That technology has been in increasing demand since the 2003 Eastern blackout. It is especially important in solar farms as their numbers grow, because if they tend to shut down because of small disturbances in the grid, they will add to instability.

But a document given to the committee by the Energy Department said the inverters were already being made in Germany and in Colorado. "As of September 2010, over 200 units had been deployed and in operation in Germany, Italy and Spain," the document said. "These units are commercially shipping today in the United States as well." The project, which at 290 megawatts would be the largest solar farm in the world, <u>got a</u> <u>\$967 million loan</u> and is in partial operation.

To classify the second NextLight solar farm, the <u>Antelope Valley Solar Ranch</u> in California, as innovative, First Solar proposed that some of the cells be mounted on mechanisms that would pivot them to keep them pointed toward the sun. But an e-mail to co-workers from Dong K. Kim, the director of the technical and project management division of the loan program, complained that "someone keeps changing the A.V.S.R. slides to include single axis trackers as an innovation. Be clear that this is not an innovation." The project got \$646 million in loans and loan guarantees, but has been delayed by permitting problems.

Ted Meyer, a spokesman for First Solar, said the Agua Caliente and Antelope Valley projects met the Energy Department's guidelines for being innovative because they used technology that was not in commercial use in the United States.

But the factory is on hold. It is nearly complete, but because of a worldwide surplus of solar cells, the company has no immediate plans to operate it, he said.

At the Energy Department, Damien LaVera, a spokesman, accused Congressional critics of the loan program of "cherry-picking individual e-mails from the hundreds of thousands of pages of documents the department has provided to Congress, with the sole purpose of inventing false and misleading controversy." The loans met a standard for innovation set under the first President Bush and confirmed by a senior career official at the department, he said.

This article has been revised to reflect the following correction:

## Correction: March 19, 2012

An earlier version of this article misstated the administration during which a standard was adopted requiring that loans be distributed to projects that use technology not yet commercialized in the United States. The standard was adopted during the administration of George W. Bush, not George H.W. Bush.

A version of this article appeared in print on March 19, 2012, on page A12 of the New York edition with the headline: Panel Sees New Flaw in Energy Loans.

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